TRANSPARENCY MAPS IN PUBLIC PROCUREMENT AS A TOOL TO PREVENT CORRUPTION

Gabriel Rolleri

grolleri@jus.gov.ar
MAP OF TRANSPARENCY CONDITIONS AND ACCESSIBILITY IN PUBLIC PROCUREMENT OF THE APN

Products and achievements obtained (1st stage)

Products
- Developed and tested innovative tools
- Map of conditions of transparency produced

Achievements
- Analysis of 50,000 purchase orders of the base of the ONC
- Field work on more than 1,000 purchase files
- Work coordinated with 15 key organizations of the APN
- Interviews made to key actors of the public and private sectors
- Publication of the map and wide distribution

Products and achievements obtained (2nd stage)

Products
- Map of transparency conditions (2nd stage)
- Seminar on implementation of transparency actions in public procurement

Achievements
- Legal, economic and methodological analysis of 8 products in 4 relevant categories
- Survey of 117 files and processing of the data base of the ONC
- Interviews to workers in procurement
- Conclusions and suggestions for the implementation in the procurement system
1st. Stage - METHODOLOGICAL APPROACH

- Axis in verifiable data sources
- Use of analysis of parameters related to the transparency of processes
- Multidisciplinary analysis
- Supplementation with qualitative data
DELIMITATION MAP

Goods and services procurement regulated by the Decree 1023/2001 made in 2003, 2004 and 2005 and reported to the ONC (National Office of Procurement)
APPROACH

- **Analysis**
  - Legal-normative
  - Evaluation of transparency principles - Procedure
  - Budgetary – Planning
  - Economic - prices
- **Results**
- **Recommendations**
- Purchase data base of the ONC
- Procurement files
- Information of the Budget National Office
- Interviews to key actors

<table>
<thead>
<tr>
<th>Years surveyed</th>
<th>2003, 2004 and 2005</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number of analyzed purchased orders</td>
<td>50,000</td>
</tr>
<tr>
<td>Total expense</td>
<td>U$S 1 billion</td>
</tr>
<tr>
<td>Surveyed files in deep</td>
<td>1014</td>
</tr>
<tr>
<td>Expense of the surveyed files</td>
<td>U$S 600 million</td>
</tr>
<tr>
<td>Organizations</td>
<td>15</td>
</tr>
<tr>
<td>Categories</td>
<td>10</td>
</tr>
<tr>
<td>Products</td>
<td>34</td>
</tr>
</tbody>
</table>
METHODOLOGICAL DESIGN

1 Quantitative Methodology

2 Qualitative Methodology
1. QUANTITATIVE METHODOLOGY

**Objective:**
- Survey objective information of the database and files regarding the practices in the management of procedures in goods and services procurement

**Tools:**
- Statistical study
- Files survey

2. QUALITATIVE METHODOLOGY

**Objective:**
- Investigate the perceptions and representations of decision makers in the procurement of goods and services procedures

**Tools:**
- Deep interviews to the actors in the purchase system
SELECTED CATEGORIES

- FOOD
- FUELS AND LUBRICANTS
- MEDICINE
- SPARE PARTS AND ACCESSORIES
- CLOTHES
- EQUIPMENT MAINTENANCE
- CLEANING AND FUMIGATION
- PRINTING AND PUBLICATION
- TRANSPORT AND LIFT
- INSURANCES
2nd. Stage - OBJECTIVE OF THE STUDY

Doing research into the analysis of aspects of the procurement management and the market of selected goods in the original study
STUDY CASES

- Survey of 120 selection procedures on the ONC web page (8 products)
- Legal, sociological and economic analysis from a transparency centered approach
SELECTED PRODUCTS

• Food for people
  Sugar

• Pharmaceutical and medicine products
  HIV / Antibiótics

• Spare parts and accessories
  Cartridges

• Clothes
  Laced boots
CONCLUSIONS

1.- BASES AND CONDITIONS DOCUMENT
2.- PUBLICATION AND DIFFUSION OF THE CALL
3.- OPENING OF BIDS
4.- ASSESSMENT AND AWARD
5.- CLAIM STAGES
6.- REFERENCE PRICE
CONCLUSIONS

7.- CONTRACT ENFORCEMENT CONTROL
8.- PROCUREMENT PLANNING
9.- TRAINING
10.- CONTROL SYSTEMS
11.- VARIATION IN THE PURCHASE PRICES
PUBLICATIONS

Available on

www.anticorrupcion.gov.ar