



Conference of the Parties to the United Nations Convention against Transnational Organized Crime

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Annotated provisional agenda

Provisional agenda

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* Reissued for technical reasons on 25 July 2024.



Annotations

1. Organizational matters

(a) Opening of the twelfth session of the Conference

The twelfth session of the Conference of the Parties to the United Nations Convention against Transnational Organized Crime is scheduled to be opened at 10 a.m. on Monday, 14 October 2024.

At the opening of the session, time will be allotted for opening statements by the outgoing and incoming Presidents of the Conference, the Executive Director of the United Nations Office on Drugs and Crime (UNODC) and, if applicable, high-level speakers (Head of State level). In addition, opening statements may be made by the Chairs of regional groups. During the opening of the session, all speakers will be requested to adhere to a maximum speaking time of five minutes.

Requests to register a high-level speaker for the opening session may be addressed to the secretariat by email using the contact address provided in the invitations. Requests should be sent at the latest by noon on Friday, 4 October 2024, in order to allow for the necessary protocol arrangements.

(b) Election of officers

In accordance with rule 22 of the rules of procedure for the Conference, at the opening of each session, a President, eight Vice-Presidents and a Rapporteur are to be elected from among the representatives of the States parties present at the session and are to serve as the officers of the session. In electing the officers of the session, each of the five regional groups shall be represented by two officers, one of whom is to be from among the representatives of the States that are parties to the Convention and to one or more, and if possible all, of the Protocols to the Convention. The Bureau shall include at least two representatives of States that are parties to all the instruments.

In accordance with paragraph 3 of rule 22, the offices of President and Rapporteur of the Conference shall normally be subject to rotation among the five regional groups. Thus, at the twelfth session, the President of the Conference and one Vice-President are to be nominated by the Eastern European States, the Asia-Pacific States will be asked to nominate one Vice-President and the Rapporteur, and States of the other regions will be asked to nominate two Vice-Presidents each.

(c) Adoption of the agenda and organization of work

At its eleventh session, held in Vienna from 17 to 21 October 2022, the Conference adopted the provisional agenda for its twelfth session (decision 11/1).

Also at its eleventh session, the Conference adopted decision 11/2, on the organization of the work of the twelfth session of the Conference, in which it decided, *inter alia*, that the twelfth session should take place over five working days.

In its decision 6/3, on the organization of work for future sessions of the Conference, the Conference decided that, starting with the seventh session, the firm deadline for the submission of draft resolutions would be two weeks prior to the commencement of the relevant session.

In the same decision, the Conference also decided that, for future sessions of the Conference, starting with the seventh session, the Conference would be preceded by informal pre-session consultations, without interpretation, to be held on the working day preceding the first day of the Conference, which would provide an opportunity for States to engage in informal consultations on draft resolutions and, *inter alia*, the provisional agenda for the subsequent session of the Conference.

In accordance with Conference decision 6/3, the firm deadline for the submission of draft resolutions for consideration by the Conference at its twelfth session is Monday, 30 September 2024. The informal pre-session consultations will be held on

Friday, 11 October 2024. Draft resolutions should be submitted as early as possible in order to enable productive discussions during the pre-session consultations.

On 12 June 2024, the extended Bureau of the Conference agreed on the proposed organization of work of the twelfth session of the Conference (see annex).

Documentation

Annotated provisional agenda ([CTOC/COP/2024/1](#))

(d) Participation

Rule 14 of the rules of procedure for the Conference provides that, subject to prior written notification to the Secretary-General, any State or regional economic integration organization that is a signatory to the Convention in accordance with its article 36, paragraphs 1 and 2, shall be entitled to participate in the Conference as an observer.

Rule 15 of the rules of procedure provides that any other State or regional economic integration organization that has not signed the Convention in accordance with its article 36, paragraphs 1 and 2, may apply to the Bureau for observer status, which shall be accorded unless otherwise decided by the Conference.

Rule 16 of the rules of procedure provides that, subject to prior written notification to the Secretary-General, representatives of entities and organizations that have received a standing invitation from the General Assembly to participate as observers in the sessions and work of all international conferences convened under its auspices, representatives of United Nations bodies, specialized agencies and funds, as well as representatives of functional commissions of the Economic and Social Council, shall be entitled to participate as observers in the deliberations of the Conference. Representatives of any other relevant intergovernmental organization may also apply to the Bureau for observer status, which shall be accorded unless otherwise decided by the Conference. At its fifth session, the Conference decided that the intergovernmental organizations listed in conference room paper CTOC/COP/2010/CRP.7 would receive a standing invitation under rule 16, paragraph 2, of the rules of procedure, to attend future sessions of the Conference.

At the request of the extended Bureau of the eleventh session to update the list of intergovernmental organizations that would receive a standing invitation to participate in the sessions of the Conference, the secretariat has prepared an updated conference room paper (CTOC/COP/2024/CRP.2) in line with the approved proposal, for consideration and decision by the Conference at its twelfth session.

Rule 17 of the rules of procedure provides that relevant non-governmental organizations having consultative status with the Economic and Social Council may apply to the Bureau for observer status, which should be accorded unless otherwise decided by the Conference. Should relevant non-governmental organizations not having consultative status with the Council apply for observer status, the secretariat will circulate a list of such organizations in accordance with rule 17. Furthermore, at its fifth session, the Conference decided to continue to allow non-governmental organizations to participate in the sessions of the Conference, in line with the rules of procedure and past practice (see [CTOC/COP/2010/17](#), chap. II.D).

Documentation

List of intergovernmental organizations receiving a standing invitation to participate in future sessions of the Conference of the Parties to the United Nations Convention against Transnational Organized Crime (CTOC/COP/2024/CRP.2)

(e) Adoption of the report of the Bureau on credentials

Rule 18 of the rules of procedure, on the submission of credentials, sets out the following:

- “1. The credentials of representatives of each State Party and the names of the persons constituting the State Party’s delegation shall be submitted to the secretariat if possible not later than twenty-four hours in advance of the opening of the session.
2. Any later change in the composition of the delegation shall also be submitted to the secretariat.
3. The credentials shall be issued by the Head of State or Government, by the Minister for Foreign Affairs or by the Permanent Representative to the United Nations of the State party in accordance with its domestic law or, in the case of a regional economic integration organization, by the competent authority of that organization.
4. When the Conference is to consider proposals for amendments to the Convention in accordance with article 39 of the Convention and rule 62 of the rules of procedure for the Conference, the credentials shall be issued either by the Head of State or Government or by the Minister for Foreign Affairs of the State party or, in the case of a regional economic integration organization, by the competent authority of that organization.”

Under rule 19 of the rules of procedure, the Bureau shall examine the credentials and submit its report to the Conference.

Under rule 20 of the rules of procedure, pending a decision of the Bureau on their credentials, representatives shall be entitled to participate provisionally in the session. Any representative of a State party to whose admission another State party has made objection shall be seated provisionally with the same rights as other representatives of States parties until the Bureau has reported and the Conference has given its decision.

As decided by the extended Bureau of the Conference at its eighth session, and in line with rule 19 of the rules of procedure, States parties must submit their credentials at the time of registration and at the latest before the end of the regular session of the Conference, so that their participation may be recorded officially. Therefore, for the twelfth session of the Conference, States parties are kindly reminded that proper credentials should be presented at the time of registration. States parties that wish to participate provisionally in the twelfth session will have until noon on Friday, 18 October 2024, to present proper credentials to ensure that their participation is recorded officially. A sample format for credentials (CTOC/COP/2024/INF/1, annex) will be made available on the dedicated pages of the twelfth session of the Conference on the UNODC website.

(f) General discussion

Under item 1 (f), entitled “General discussion”, time will be allotted for statements on general matters related to the implementation of the Convention that may be of interest to the Conference.

A list of speakers for the general discussion will be kept by the secretariat; the list will be opened on Monday, 2 September 2024, and closed promptly at noon on Monday, 14 October 2024. Designated focal points at permanent missions can add their speakers to the list of speakers online through the e-deleGATE portal (e-Speakers, under the “Vienna” menu), at <https://edelegate.un.int/>.

The procedure for the establishment of the list of speakers for the general discussion will be as follows: (a) representatives of States will be included in the list of speakers on a first-come, first-served basis, on the understanding that representatives at the ministerial or higher levels will be given priority; (b) should a speaker at the

ministerial level be replaced by a speaker at the non-ministerial level, the latter speaker will be added to the list of speakers on the basis of the time at which the notification regarding the change of speaker is submitted to the secretariat; and (c) should a speaker from one delegation wish to change places on the list with a speaker at the same level from another delegation, those delegations should make their own arrangements and inform the secretariat in writing, with a copy to the other delegation.

During the general discussion, the maximum speaking time allotted for statements will be five minutes for Chairs of regional groups and three minutes for other speakers, including high-level speakers.

Statements delivered during the general discussion that are shared with the secretariat, including longer versions, will be uploaded to the website of the Conference (unless the delegation informs the secretariat that it does not wish to have its statement posted online). Statements made under other agenda items will be uploaded to the website upon request. In order to facilitate the work of the interpreters, delegations are encouraged to share statements in advance by sending them by email to the Meetings Management Unit (unov.conference@un.org).

Delegations will also have the option of submitting a pre-recorded video statement delivered by a high-level representative, such as a Head of State or Government, minister, deputy minister, head of delegation or other dignitary. The time limit of three minutes is to be strictly observed. Representatives delivering video statements must be registered for the session as part of the delegation. When submitting names for the list of speakers at the general discussion, delegations are requested to indicate “video statement” next to the title of the representative delivering the statement. Delegations are encouraged to include captions or sign language interpretation in their video statements. Pre-recorded video statements will be shown in the Plenary room after being introduced by a representative who is physically present in the room (or the President of the Conference if the delegation is not represented at the session). Video statements and the texts of those statements should be transmitted to the secretariat by means of a file-sharing platform with appropriate security protections, such as password protection and secure links. The link to the files on the platform should be sent by email to unov.conference@un.org by Friday, 4 October 2024. Delegations are kindly requested not to send video files as email attachments. Before recording their statements, delegates are also kindly requested to familiarize themselves with the relevant guidelines and technical requirements, which will be shared on the Conference website. All video statements must comply with the applicable time limits and technical requirements.

2. Review of the implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto

In its resolution 7/1, the Conference decided that the Working Group on Trafficking in Persons, the Working Group on the Smuggling of Migrants and the Working Group on Firearms would be constant elements of the Conference of the Parties, forwarding their reports and recommendations to the Conference, and requested the secretariat to continue assisting the working groups of the Conference in the performance of their functions.

Through its resolution 9/1, the Conference adopted the procedures and rules for the functioning of the Mechanism for the Review of the Implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto, contained in the annex to that resolution, including paragraph 12 of the procedures and rules, according to which the working groups were to add the review process to their agendas as an item consistent with their areas of expertise and without prejudice to their respective existing mandates, and including paragraph 53, which established that constructive dialogues would be convened with relevant stakeholders as a regular practice following the conclusion of the sessions of the working groups and the adoption of the reports, and that a written summary of the discussions would be

prepared by the Chair of the working group and be made available to the working group at its next meeting.

(a) United Nations Convention against Transnational Organized Crime

In its resolution 10/1, on the launch of the review process of the Mechanism for the Review of the Implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto, the Conference reaffirmed that the Convention and its Protocols represented the principal worldwide legal instruments to prevent and combat the scourge of transnational organized crime, which affected individuals and societies in all countries, and also reaffirmed their importance as the main tools available to the international community for that purpose.

In the same resolution, the Conference recalled article 32 of the Convention, pursuant to which the Conference itself had been established to improve the capacity of States parties to combat transnational organized crime and promote and review the implementation of the Convention. Furthermore, the Conference decided to launch the first review phase of the review process in accordance with the thematic clusters and multi-year workplan contained in the appendix to the procedures and rules for the functioning of the Implementation Review Mechanism, annexed to resolution 9/1, and in accordance with the guidelines for conducting the country reviews.

The Conference will have before it a conference room paper prepared by the Secretariat setting out information on the status of adherence to the Convention and the Protocols thereto as at 27 September 2024 (CTOC/COP/2024/CRP.1). The Conference will also have before it a report of the Secretariat on the status of the functioning of the Implementation Review Mechanism (CTOC/COP/2024/10) and a report of the Secretariat on trends and patterns in the implementation of the Convention and the Protocols thereto in relation to cluster I (CTOC/COP/2024/9).

Documentation

Conference room paper entitled “Status of adherence to the United Nations Convention against Transnational Organized Crime and the Protocols thereto as at 27 September 2024” (CTOC/COP/2024/CRP.1)

Report of the Secretariat on the status of the functioning of the Mechanism for the Review of the Implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto (CTOC/COP/2024/10)

Report of the Secretariat on trends and patterns in the implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto in relation to cluster I (CTOC/COP/2024/9)

(b) Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children

In its decision 4/4, the Conference decided to establish an open-ended interim working group to advise and assist it in the implementation of its mandate with regard to the Trafficking in Persons Protocol.

In its resolution 10/3, on the effective implementation of the Trafficking in Persons Protocol, the Conference called upon UNODC to continue to perform its mandate to further support Member States in their implementation of the Protocol, including through the provision of tailor-made, accessible and effective technical assistance, upon request. Furthermore, the Conference encouraged States parties to promptly send official information about identified victims to the destination countries, countries of origin and transit countries, including information on the acts and means used for the purpose of trafficking in persons in order to initiate a joint investigation, in accordance with national law. The Conference also encouraged Member States to regularly exchange, as appropriate, information and best practices based on national and international experiences on new methods used by traffickers to recruit victims of trafficking in persons or advertise victims to other perpetrators, such as the illicit

use of information and communications technologies, in order to monitor trends and develop efficient methods to combat that crime.

In its resolution 11/5, the Conference, *inter alia*, recognized the need to effectively address the challenges presented by the misuse and abuse of information and communications technologies by human traffickers. In the same resolution, the Conference urged States to provide technical assistance to developing countries, including financial and material assistance to support efforts to fight trafficking in persons, based on their needs and upon request. The Conference also urged States to strengthen South-South, North-South and triangular cooperation and approaches that addressed transnational trafficking in persons along its routes to promote coordinated cross-border cooperation and foster international and regional collaboration. Furthermore, the Conference invited States to improve the collection and analysis of data on trafficking in persons in order to improve evidence-based responses to the gaps and challenges in implementing international obligations and realizing international commitments on trafficking in persons. In addition, the Conference requested UNODC to conduct two studies, subject to availability of extrabudgetary resources: one on the effects of prevention and awareness-raising campaigns to address trafficking in persons, and one on the *modi operandi* employed by organized criminal groups in trafficking in persons. Those studies could not be conducted owing to a lack of extrabudgetary resources.

The Working Group on Trafficking in Persons held its thirteenth meeting on 2 and 3 October 2023 and its fourteenth meeting on 8 and 9 July 2024. In accordance with resolution 7/1, the reports on those meetings will be made available to the Conference at its twelfth session (see [CTOC/COP/2024/5](#)).

Constructive dialogues with relevant stakeholders were held on 4 October 2023, following the conclusion of the thirteenth meeting of the Working Group on Trafficking in Persons, and on 10 July 2024, following the conclusion of the fourteenth meeting of the Working Group. The respective Chair's summaries of the dialogues will be made available to the Conference at its twelfth session in the form of a conference room paper (CTOC/COP/2024/CRP.3).

In addition, the Conference will have before it for its consideration a report of the Secretariat on the activities of UNODC to promote and support the implementation of the Trafficking in Persons Protocol ([CTOC/COP/2024/2](#)).

Documentation

Report of the Secretariat on the activities of the United Nations Office on Drugs and Crime to promote and support the implementation of the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, supplementing the United Nations Convention against Transnational Organized Crime ([CTOC/COP/2024/2](#))

Note by the Secretariat transmitting the reports on the meetings of the Working Group on Trafficking in Persons held in Vienna on 2 and 3 October 2023 and on 8 and 9 July 2024 ([CTOC/COP/2024/5](#))

Conference room paper entitled "Constructive dialogues on the review process in accordance with paragraph 53 of the procedures and rules for the functioning of the Mechanism for the Review of the Implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto: summaries by the Chairs" (CTOC/COP/2024/CRP.3)

(c) Protocol against the Smuggling of Migrants by Land, Sea and Air

In its resolution 5/3, on the implementation of the Smuggling of Migrants Protocol, the Conference decided to establish an open-ended intergovernmental interim working group to advise and assist the Conference in the implementation of its mandate with regard to the Protocol.

In its resolution 6/3, also on the implementation of the Smuggling of Migrants Protocol, the Conference called upon States parties to continue to review and, as appropriate, strengthen their relevant legislation, including criminal legislation, and establish as criminal offences the acts covered by the Protocol and the Convention, including by introducing appropriate sanctions commensurate with the nature and gravity of the offence. The Conference requested UNODC to continue its technical assistance and capacity-building efforts, in coordination and cooperation with bilateral assistance providers and other relevant international organizations that assist States parties, upon request, in implementing the Protocol, and to assist States, upon request, in ratifying or acceding to the Protocol.

The Working Group on the Smuggling of Migrants held its tenth meeting on 5 and 6 October 2023 and its eleventh meeting on 11 and 12 July 2024. The reports on those meetings will be made available to the Conference at its twelfth session (see [CTOC/COP/2024/5](#)).

Constructive dialogues with relevant stakeholders were held on 9 October 2023, following the conclusion of the tenth meeting of the Working Group on the Smuggling of Migrants, and on 15 July 2024, following the conclusion of the eleventh meeting of the Working Group. The respective Chair's summaries of the dialogues will be made available to the Conference at its twelfth session in the form of a conference room paper (CTOC/COP/2024/CRP.3).

In addition, the Conference will have before it a report of the Secretariat on the activities of UNODC to promote and support the implementation of the Smuggling of Migrants Protocol ([CTOC/COP/2024/3](#)).

Documentation

Report of the Secretariat on the activities of the United Nations Office on Drugs and Crime to promote and support the implementation of the Protocol against the Smuggling of Migrants by Land, Sea and Air, supplementing the United Nations Convention against Transnational Organized Crime ([CTOC/COP/2024/3](#))

Note by the Secretariat transmitting the reports on the meetings of the Working Group on the Smuggling of Migrants held in Vienna on 5 and 6 October 2023 and on 11 and 12 July 2024 ([CTOC/COP/2024/5](#))

Conference room paper entitled "Constructive dialogues on the review process in accordance with paragraph 53 of the procedures and rules for the functioning of the Mechanism for the Review of the Implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto: summaries by the Chairs" (CTOC/COP/2024/CRP.3)

(d) Protocol against the Illicit Manufacturing of and Trafficking in Firearms, Their Parts and Components and Ammunition

In its resolution 5/4, the Conference decided to establish an open-ended intergovernmental working group on firearms to advise and assist the Conference in the implementation of its mandate with regard to the Firearms Protocol.

The Working Group on Firearms held its tenth meeting on 3 and 4 May 2023 and its eleventh meeting on 3 and 4 April 2024. The reports on those meetings will be made available to the Conference at its twelfth session (see [CTOC/COP/2024/5](#)).

Constructive dialogues with relevant stakeholders were held on 5 May 2023, following the conclusion of the tenth meeting of the Working Group on Firearms, and on 5 April 2024, following the conclusion of the eleventh meeting of the Working Group. The respective Chair's summaries of the dialogues will be made available to the Conference at its twelfth session in the form of a conference room paper (CTOC/COP/2024/CRP.3).

In addition, the Conference will have before it a report of the Secretariat on the activities of UNODC to promote and support the implementation of the Firearms Protocol (CTOC/COP/2024/4).

Documentation

Report of the Secretariat on the activities of the United Nations Office on Drugs and Crime to promote and support the implementation of the Protocol against the Illicit Manufacturing of and Trafficking in Firearms, Their Parts and Components and Ammunition, supplementing the United Nations Convention against Transnational Organized Crime (CTOC/COP/2024/4)

Note by the Secretariat transmitting the reports on the meetings of the Working Group on Firearms held in Vienna on 3 and 4 May 2023 and on 3 and 4 April 2024 (CTOC/COP/2024/5)

Conference room paper entitled “Constructive dialogues on the review process in accordance with paragraph 53 of the procedures and rules for the functioning of the Mechanism for the Review of the Implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto: summaries by the Chairs” (CTOC/COP/2024/CRP.3)

3. Other serious crimes, as defined in the Convention, including new forms and dimensions of transnational organized crime

In its resolution 10/5, the Conference noted that the Convention should be used for the purpose of combating the manufacturing of and trafficking in falsified medical products, in those cases falling within its scope, and called upon States parties to strengthen and fully implement response measures and mechanisms to prevent and combat the manufacturing of and trafficking in falsified medical products, including in cooperation with relevant international and regional organizations.

In its resolution 11/3, the Conference reaffirmed that the Convention, as a global instrument with wide adherence, offers a broad scope for cooperation to address existing and emerging forms of transnational organized crime, including crimes that affect the environment falling within the scope of the Convention. The value of the Convention as an effective tool and an essential part of the legal framework for preventing and combating transnational organized crimes that affect the environment and for strengthening international cooperation in that regard was also affirmed by the Conference in resolution 10/6, on preventing and combating crimes that affect the environment falling within the scope of the Convention. In that resolution, the Conference expressed its deep concern that activities of organized criminal groups that affect the environment hindered and undermined efforts undertaken by States to protect the environment, promote the rule of law and achieve sustainable development, including efforts to contribute to the implementation of the 2030 Agenda for Sustainable Development. In that resolution, the Conference also requested the Working Group of Government Experts on Technical Assistance and the Working Group on International Cooperation to hold a joint thematic discussion on the application of the Convention for preventing and combating transnational organized crimes that affect the environment and to make recommendations for consideration by the Conference at its eleventh session, within their mandates, in order to promote the practical application of the Convention.

In its resolution 11/3, the Conference endorsed the recommendations adopted by the Working Group on International Cooperation and the Working Group of Government Experts on Technical Assistance at their meetings held from 23 to 27 May 2022, including the recommendation that UNODC should continue to provide, upon request, technical assistance and capacity-building to States parties to support their efforts in effectively implementing the Convention to prevent and combat transnational organized crimes that affect the environment, and the recommendation that UNODC should continue collecting data, including legislation and case law through its Sharing Electronic Resources and Laws on Crime (SHERLOC) knowledge management

portal, on various forms of crimes that affect the environment, and conducting research on the possible nexus between crimes that affect the environment and other forms of organized crime.

In its resolution 11/4, on strengthening crime prevention and criminal justice responses to protect cultural property, the Conference noted the growing involvement of organized criminal groups in all aspects of trafficking in cultural property, including in the context of armed conflict and natural disasters. The Conference expressed alarm at the increasing number of acts of deliberate destruction and damage, theft, pillage, looting, smuggling and illicit removal or misappropriation of, and any acts of vandalism directed against, cultural property in the context of conflicts all over the world, including by terrorist groups and organized criminal groups.

In the same resolution, the Conference underlined the potential utility of the Convention in reinforcing international cooperation in the fight against trafficking in cultural property, including its illicit removal from the countries of origin, through, inter alia, mutual legal assistance, extradition and the recovery of the proceeds of crime. The Conference requested UNODC, in consultation with Member States, in accordance with its mandate and in close cooperation with the United Nations Educational, Scientific and Cultural Organization (UNESCO), the International Criminal Police Organization (INTERPOL) and other relevant actors, to explore how best to collect, analyse and disseminate relevant data, specifically addressing the relevant aspects of trafficking in cultural property and its related offences, including in the context of armed conflict and natural disasters. Furthermore, the Conference requested UNODC to enhance its cooperation with UNESCO, INTERPOL and other relevant actors in promoting and organizing meetings, seminars and similar events regarding the crime prevention and criminal justice aspects of protection against trafficking in cultural property and its related offences, including in the context of armed conflict and natural disasters. The Conference also requested UNODC to report to the Conference at its twelfth session on the implementation of resolution 11/4.

The secretariat will provide an oral report on the implementation of resolution 11/4.

No documentation is currently foreseen under agenda item 3.

4. International cooperation, with particular emphasis on extradition, mutual legal assistance and international cooperation for the purpose of confiscation, and the establishment and strengthening of central authorities

In its decision 2/2, the Conference decided to establish an open-ended working group to hold substantive discussions on practical issues pertaining to extradition, mutual legal assistance and international cooperation for the purpose of confiscation.

In its resolution 11/3, the Conference endorsed the recommendation that UNODC should continue to provide, upon request, technical assistance and capacity-building to States parties to support their efforts in effectively implementing the Convention to prevent and combat transnational organized crimes that affect the environment.

In its decision 3/2, the Conference decided that an open-ended working group on international cooperation would be a constant element of the Conference. That decision was reaffirmed consistently in subsequent resolutions of the Conference.

In its resolution 8/1, on enhancing the effectiveness of central authorities in international cooperation in criminal matters to counter transnational organized crime, the Conference urged States parties to afford one another the greatest measure of assistance, in accordance with the provisions of the Convention, as well as their domestic laws, and encouraged them, consistent with their national legal frameworks, to make the widest possible use of the Convention as a basis for international cooperation. In the same resolution, the Conference strongly encouraged States parties to facilitate engagement between and among central authorities in person, including through regional networks, or by virtual means, and urged them, including in collaboration with UNODC, to promote training and technical assistance to facilitate international cooperation under the Convention.

In its resolution 10/4, on celebrating the twentieth anniversary of the adoption of the Convention and promoting its effective implementation, the Conference, emphasizing the particular relevance of the Convention as a legal basis for international cooperation in extradition and mutual legal assistance, as well as for other forms of judicial and law enforcement cooperation, invited States parties to make full and effective use of the Convention, in particular through the broad scope of application of the definition of “serious crime” enshrined in its article 2, paragraph (b), as well as its provisions on international cooperation, in particular article 16, on extradition, and article 18, on mutual legal assistance, to promote cooperation to prevent and counter new, emerging and evolving forms of transnational organized crime. In the same resolution, the Conference requested UNODC, within its mandate, to continue to provide technical assistance and capacity-building to Member States, upon request, to support their capacity to prevent and combat transnational organized crime.

In its resolution 11/1, the Conference endorsed the recommendation that, in accordance with the mandates contained in Conference resolution 5/8 and relevant guidance stemming from the deliberations of the Working Group on International Cooperation, the secretariat should develop, subject to the availability of resources, a matrix identifying legal and practical issues that could arise in the implementation of article 19 of the Convention, as well as possible solutions for those issues, including by collecting examples of arrangements or agreements concluded between States parties for that purpose, and, upon request, should assist States parties in developing a set of legal, practical and operational guidelines for the implementation of article 19.

The Conference will have before it a conference room paper containing the unedited version of a matrix outlining legal and practical issues that could arise in the implementation of article 19 of the Convention, on joint investigations (CTOC/COP/2024/CRP.4).

The evaluation of the impact of the coronavirus disease (COVID-19) pandemic on international cooperation in criminal matters was discussed in the context of the twelfth meeting of the Working Group on International Cooperation, held on 25 and 26 March 2021. At that meeting, important recommendations on the issue were adopted by the Working Group and were subsequently endorsed by the Conference in its resolution 11/1.

The Conference will have before it a conference room paper containing the unedited version of an issue paper entitled “Impact of the coronavirus disease (COVID-19) pandemic on international cooperation in criminal matters: challenges encountered, good practices and lessons learned in the aftermath of the pandemic” (CTOC/COP/2024/CRP.5).

The Working Group on International Cooperation held its fourteenth meeting on 11 and 12 September 2023 and its fifteenth meeting on 5 and 6 June 2024. The reports on those meetings will be made available to the Conference at its twelfth session (see [CTOC/COP/2024/5](#)).

A constructive dialogue on international cooperation with relevant stakeholders was held on 13 September 2023, following the conclusion of the fourteenth meeting of the Working Group on International Cooperation. A joint constructive dialogue on technical assistance and international cooperation was held on 7 June 2024, following the fifteenth meeting of the Working Group on International Cooperation and the fifteenth meeting of the Working Group of Government Experts on Technical Assistance. The respective Chair’s summaries of the dialogues will be made available to the Conference at its twelfth session in the form of a conference room paper (CTOC/COP/2024/CRP.3).

In addition, the Conference will have before it a report of the Secretariat on the activities of UNODC to promote the implementation of the provisions on international cooperation in the Convention ([CTOC/COP/2024/6](#)).

Documentation

Report of the Secretariat on the activities of the United Nations Office on Drugs and Crime to promote the implementation of the provisions on international cooperation in the United Nations Convention against Transnational Organized Crime (CTOC/COP/2024/6)

Note by the Secretariat transmitting the reports on the meetings of the Working Group on International Cooperation held on 11 and 12 September 2023 and on 5 and 6 June 2024 (CTOC/COP/2024/5)

Conference room paper entitled “Constructive dialogues on the review process in accordance with paragraph 53 of the procedures and rules for the functioning of the Mechanism for the Review of the Implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto: summaries by the Chairs” (CTOC/COP/2024/CRP.3)

Conference room paper containing the unedited version of a matrix outlining legal and practical issues that could arise in the implementation of article 19 of the United Nations Convention against Transnational Organized Crime, on joint investigations (CTOC/COP/2024/CRP.4)

Conference room paper containing the unedited version of an issue paper entitled “Impact of the coronavirus disease (COVID-19) pandemic on international cooperation in criminal matters: challenges encountered, good practices and lessons learned in the aftermath of the pandemic” (CTOC/COP/2024/CRP.5)

5. Technical assistance

In its decision 4/3, the Conference decided that the Open-ended Interim Working Group of Government Experts on Technical Assistance should be a constant element of the Conference. That decision was reaffirmed in subsequent resolutions of the Conference.

In its resolution 7/1, the Conference encouraged the Working Group on International Cooperation and the Working Group of Government Experts on Technical Assistance to consider meeting on an annual basis, as needed, and to hold their meetings consecutively, in order to ensure the effective use of resources.

In its resolution 7/3, on the implementation of the provisions on technical assistance of the Convention, the Conference noted that technical assistance was a fundamental part of the work carried out by UNODC to assist Member States in the effective implementation of the Convention and the Protocols thereto. In the same resolution, the Conference endorsed the recommendation adopted by the Working Group of Government Experts on Technical Assistance at its meeting held from 28 to 30 October 2013 that UNODC, subject to the availability of extrabudgetary resources, should continue the development of technical assistance tools for the Convention and the Protocols thereto and on specialized issues.

In its resolution 11/2, the Conference endorsed the recommendations discussed by the Working Group of Government Experts on Technical Assistance at its twelfth meeting, held on 9 and 10 July 2020, and adopted at its thirteenth meeting, held from 23 to 27 May 2022 in conjunction with the thirteenth meeting of the Working Group on International Cooperation, and endorsed the recommendations adopted by the Working Group of Government Experts on Technical Assistance at its thirteenth meeting. In that resolution, the Conference endorsed the recommendation in which States parties were called upon to ensure that their national legislation aligned with the Convention and applicable international human rights obligations, and the recommendation in which States were encouraged to consider developing, implementing, monitoring and evaluating comprehensive and evidence-based whole-of-government policies and strategies against organized crime, formulated through a whole-of-society approach that included all relevant stakeholders. It also endorsed the recommendation that States should endeavour to mainstream gender and

human rights into their legislation, policies, programmes and other initiatives against organized crime in order to implement the Convention and other international commitments in a comprehensive manner. Also in the same resolution, the Conference endorsed the recommendation that, subject to the availability of resources, UNODC should continue to provide technical assistance to States, including on legislation and strategy development, to prevent and combat organized crime and continue to collect, analyse and disseminate information related to responses to and the nature of organized crime, with a view to ensuring the effective implementation of the Convention.

The Working Group of Government Experts on Technical Assistance held its fourteenth meeting on 29 and 30 May 2023 and its fifteenth meeting on 3 and 4 June 2024. The reports on those meetings will be made available to the Conference at its twelfth session (see [CTOC/COP/2024/5](#)).

Constructive dialogues with relevant stakeholders were held on 31 May 2023, following the conclusion of the fourteenth meeting of the Working Group of Government Experts on Technical Assistance, and on 7 June 2024, following the conclusion of the fifteenth meeting of the Working Group. The respective Chair's summaries of the dialogues will be made available to the Conference at its twelfth session in the form of a conference room paper (CTOC/COP/2024/CRP.3).

In addition, the Conference will have before it a report of the Secretariat on the provision of technical assistance to States in the implementation of the Convention and the Protocols thereto ([CTOC/COP/2024/7](#)).

Documentation

Note by the Secretariat transmitting the reports on the meetings of the Working Group of Government Experts on Technical Assistance held in Vienna on 29 and 30 May 2023 and on 3 and 4 June 2024 ([CTOC/COP/2024/5](#))

Report of the Secretariat on the provision of technical assistance to States in the implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto ([CTOC/COP/2024/7](#))

Conference room paper entitled "Constructive dialogues on the review process in accordance with paragraph 53 of the procedures and rules for the functioning of the Mechanism for the Review of the Implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto: summaries by the Chairs" (CTOC/COP/2024/CRP.3)

6. Financial and budgetary matters

In its resolution 55/25, the General Assembly decided that, until the Conference decided otherwise, the account referred to in article 30 of the Convention would be operated within the United Nations Crime Prevention and Criminal Justice Fund, and encouraged Member States to begin making adequate voluntary contributions to that account for the provision to developing countries and countries with economies in transition of the technical assistance that they might require for the implementation of the Convention and the Protocols thereto, including for the preparatory measures needed for that implementation.

In accordance with rule 72 (Preparation of a budget) of the rules of procedure for the Conference, the secretariat is to prepare a budget for the financing of the activities of the Conference related to technical cooperation undertaken in accordance with articles 29–32 of the Convention, article 10 of the Trafficking in Persons Protocol, article 14 of the Smuggling of Migrants Protocol and article 14 of the Firearms Protocol, and communicate it to the States parties at least 60 days in advance of the opening of the regular session at which the budget is to be adopted. In accordance with rule 73 (Adoption of the budget) of the rules of procedure, the Conference shall consider and decide on the budget prepared pursuant to rule 72.

Information in relation to the budget for the financing of the activities of the Conference related to technical cooperation is contained in the report of the Executive Director on the implementation of the consolidated budget for the biennium 2024–2025 for UNODC ([E/CN.7/2024/17-E/CN.15/2024/18](#)), which will be submitted to the Commission on Narcotic Drugs and the Commission on Crime Prevention and Criminal Justice at their reconvened sessions in December 2024.

In its resolutions 9/1 and 10/1, on the establishment and launch of the Implementation Review Mechanism, the Conference stressed the importance of ensuring under future budget cycles the efficient, continued and impartial functioning of the Mechanism and invited Member States and other donors to provide extrabudgetary resources for the purposes set out in the two resolutions, in accordance with the rules and procedures of the United Nations and with the procedures and rules for the functioning of the Mechanism, contained in the annex to resolution 9/1, including its paragraph 54.

Following the adoption of resolution 9/1, the secretariat developed a global programme to collect, manage and implement the voluntary contributions complementing the existing resources to support the implementation of the Implementation Review Mechanism. For the twelfth session of the Conference, information on the status of those voluntary contributions will be made available to the Conference through the report of the Secretariat on resources and expenditures for the functioning of the Mechanism ([CTOC/COP/2024/8](#)).

In its decision 11/2, the Conference requested that the resources allocated to the Conference and its subsidiary bodies should be maintained at the same level as for previous sessions and should be made available for, inter alia, any working groups and the committee of the whole established by the Conference and distributed so that they can function adequately in accordance with the rules of procedure of the Conference. In the same decision, the Conference requested the secretariat to report on this matter to the Conference at its twelfth session.

The secretariat will provide an oral update on the implementation of decision 11/2.

Documentation

Report of the Secretariat on resources and expenditures for the functioning of the Mechanism for the Review of the Implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto ([CTOC/COP/2024/8](#))

7. Provisional agenda for the thirteenth session of the Conference

The Conference is to consider and approve a provisional agenda for its thirteenth session, which will be drawn up by the secretariat in consultation with the Bureau.

8. Other matters

As no issues to be raised under agenda item 8 have come to the attention of the secretariat, no documentation regarding this item is currently foreseen.

9. Adoption of the report of the Conference on its twelfth session

The Conference is to adopt a report on its twelfth session, the draft of which will be prepared by the secretariat in coordination with the Rapporteur.

Annex

Proposed organization of work

| <i>Date/time</i> | <i>Agenda item</i> | <i>Title or description</i> |
|------------------------------|--------------------|---|
| Monday, 14 October | | |
| 10 a.m.–1 p.m. | 1 (a) | Opening of the session |
| | 1 (b) | Election of officers |
| | 1 (c) | Adoption of the agenda and organization of work |
| | 1 (d) | Participation |
| | 1 (e) | Adoption of the report of the Bureau on credentials |
| | 1 (f) | General discussion |
| 3–6 p.m. | 1 (f) | General discussion (<i>continued</i>) |
| Tuesday, 15 October | | |
| 10 a.m.–1 p.m. | 2 | Review of the implementation of the United Nations Convention against Transnational Organized Crime and the Protocols thereto |
| | 2 (a) | Organized Crime Convention |
| 3–6 p.m. | 2 (b) | Trafficking in Persons Protocol |
| | 2 (c) | Smuggling of Migrants Protocol |
| Wednesday, 16 October | | |
| 10 a.m.–1 p.m. | 2 (d) | Firearms Protocol |
| 3–6 p.m. | 3 | Other serious crimes, as defined in the Convention, including new forms and dimensions of transnational organized crime |
| Thursday, 17 October | | |
| 10 a.m.–1 p.m. | 4 | International cooperation, with particular emphasis on extradition, mutual legal assistance and international cooperation for the purpose of confiscation, and the establishment and strengthening of central authorities |
| 3–6 p.m. | 5 | Technical assistance |
| Friday, 18 October | | |
| 10 a.m.–1 p.m. | 6 | Financial and budgetary matters |
| | 7 | Provisional agenda for the thirteenth session of the Conference |
| 3–6 p.m. | 8 | Other matters |
| | 9 | Adoption of the report of the Conference on its twelfth session |