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Other matters

#### Statistical framework to measure corruption

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#### Abstract

This document provides a comprehensive statistical framework to measure corruption to support UNCAC State Parties in their efforts to measure the size and trend of corruption. In addition to presenting the framework, the document describes UNODC's mandate to develop the framework together with the mandate to develop global standards to measure different types of crime, the objective of the framework, its development process, and the challenges to measure corruption. The conceptual framework considers the different manifestations of corruption through direct and indirect measures, including outcome indicators and indicators on risks and responses. The paper also provides the metadata that describes and defines each of the indicators listed in the framework.







<sup>\*</sup> CAC/COSP/2023/1.

#### I. Objective of the document

- 1. The objective of this paper is to present a statistical framework to measure corruption. The framework proposed in this paper is an ambitious set of indicators that requires a holistic national system of statistical and non-statistical sources that probably does not exist in its entirety in any country, but similarly to the SDG indicators framework, the objective is to offer to countries a reference frame to guide national efforts to develop national information systems on corruption. All indicators may take different characteristics based on the administrative and legal framework of national and subnational entities.
- 2. The statistical framework presented in this paper is the result of a number of consultations. Two Global Consultations were hosted by UNODC on 8 and 9 December 2022 and on 6–8 November 2023 where experts appointed by Member States exchanged their national experiences on corruption measurement, discussed the dimensions to measure corruption, and finally provided the last review of the framework. More than 200 national experts participated in these consultations. In January 2023, UNODC launched a Written Global Consultation to review the first draft of the Statistical Framework to measure corruption prepared on the basis of the consultation with national experts and an internal consultation with experts from academia and international organizations. In total, 149 entities provided written feedback from 81 Member States, including 25 national statistical offices, 56 anti-corruption authorities, 25 criminal justice authorities, ministries, think tanks, academia, and civil society organizations.
- 3. Based on the feedback received from this written global consultation, UNODC developed a second draft of the framework that was presented to the 54th session of the United Nations Statistical Commission (E/CN.3/2023/21). The framework was crafted by incorporating suggestions from Member States and other stakeholders to measure various dimensions of corruption, encompassing criminal offences, preventive measures, and the environment for reporting and addressing corruption. The United Nations Statistical Commission welcomed the framework as a statistically robust framework to measure the phenomenon of corruption.
- 4. Recognizing that measuring corruption is a complex and gradual task that cannot rely on a single indicator, the framework comprises 146 indicators. This extensive set of indicators enables countries to gain a profound understanding of the extent of corruption and to monitor the effectiveness of preventive policies. Throughout consultations, Member States and other stakeholders deliberated on the relevance and feasibility of each indicator. Experts considered both existing data that might not be shared across institutions or disseminated publicly but would prove valuable in measuring corruption. Although indicators within the framework are not exhaustive, collecting and analysing them can help countries in establishing comprehensive baselines to grasp corruption and monitor their ongoing efforts to address it over time. Countries are not anticipated to report data based on this framework; instead, they are encouraged to utilize it as a tool to gradually collect, analyse and use relevant data on corruption at the national and subnational levels to inform and monitor their policies.

# II. Background: past development of global statistical standards on corruption, mandates, and consultation process

- 5. In 2013 a road map to improve the quality and availability of crime and criminal justice statistics was submitted to the United Nations Statistical Commission (E/CN.3/2013/11) that prioritized activities structured around three main pillars:
  - (a) Development of new methodological tools;
  - (b) Promotion of capacity-building activities;

- (c) Strengthening of international data collection and analysis.
- 6. The 2013 road map acknowledged corruption among those emerging and difficult-to-measure crimes that demanded additional methodological development since its measurement presented major weaknesses often based on indirect or perception-based methodology without a consolidated approach to produce reliable and standardized measurements, and a lack of commonly agreed statistical concepts, methods, tools, and indicators.
- 7. In 2017, the United Nations General Assembly adopted the global indicator framework to measure progress on the SDGs. This framework included two indicators¹ to measure progress on target 16.5 Substantially reduce corruption and bribery in all their forms. In order to support countries to regularly produce data for these two SDG indicators, UNODC and UNDP produced the *Manual on Corruption Surveys: Methodological Guidelines on the Measurement of Bribery and Other Forms of Corruption through Sample Surveys.* This Manual was welcomed by the Statistical Commission in 2019 at its fiftieth session. The Manual provides technical guidance to measure types of corruption that can be measured through population or business surveys including bribery (and therefore SDG indicators 16.5.1 and 16.5.2), as well as other forms of corruption such as nepotism and vote buying. By using this manual, Member states can measure perception and prevalence of corruption which are two indicators contained in this statistical framework as direct measures of bribery.
- 8. The importance of corruption measurement is embedded in Article 61 of the United Nations Convention against Corruption, which calls on Member States to "consider analysing, in consultation with experts, trends in corruption in their territory, as well as the circumstances in which corruption offences are committed"; and "developing and sharing with each other and through international and regional organizations statistics, analytical expertise concerning corruption and information with a view to developing, insofar as possible, common definitions, standards and methodologies, as well as information on best practices to prevent and combat corruption". The Convention also states that "each State Party shall consider monitoring its policies and actual measures to combat corruption and making assessments of their effectiveness and efficiency."
- 9. At its 8th session, in 2019, the Conference of the States Parties (CoSP) to the United Nations Convention against Corruption adopted resolution 8/10 entitled "Measurement of Corruption" and requested UNODC "to continue expert-level consultations on identifying and refining methodologies on the issue of the measurement of corruption in order to develop proposals on a comprehensive, scientifically sound and objective framework for the purpose of assisting States Parties, upon their request, in measuring corruption, consistent with the Convention".
- 10. The special session of the General Assembly against corruption (UNGASS), in 2021, adopted the political declaration "Our common commitment to effectively addressing challenges and implementing measures to prevent and combat corruption and strengthen international cooperation". It encouraged UNODC, in coordination with the United Nations Statistical Commission and in broad cooperation across the United Nations system, to develop and share a comprehensive, scientifically sound and objective statistical framework, grounded in methodological work and reliable data sources, to support States in their efforts to measure corruption, its impact and all relevant aspects of preventing and combating it, in order to inform and strengthen evidence-based anti-corruption policies and strategies, consistent with the Convention against Corruption.
- 11. UNODC has undertaken a series of activities to implement the UNGASS political declaration and the CoSP resolution on measurement of corruption with support from the UNODC-INEGI Center of Excellence for Statistical Information on Government, Crime, Victimization and Justice:
- (a) Between December 2021 and August 2022, UNODC compiled methodologies and frequently used indicators to measure corruption at international,

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regional, and national levels conducted by government and non-governmental institutions;

- (b) In October 2022, UNODC conducted an internal consultation with experts from academia and international organizations to review existing research findings and international practices on corruption measurement, assessing validity, relevance, and feasibility;
- (c) In December 2022, UNODC organized a global hybrid consultation (in person and online) with 88 national experts appointed by Member States from thirty-nine countries to review existing practices on measuring corruption at the national level. The international consultation involved international experts and national experts from National Statistical Offices, anti-corruption agencies, relevant ministries, and law enforcement agencies;
- (d) Based on the activities listed above, in January 2023, UNODC developed a first draft of the Statistical Framework to measure corruption that was submitted for global review through a written consultation;
- (e) In February 2023, a second draft of the framework (E/CN.3/2023/21) was developed by UNODC and submitted to the fifty-fourth session of the Statistical Commission;
- In March 2023, the United Nations Statistical Commission reviewed the draft submitted by UNODC and: (a) welcomed the report of the United Nations Office on Drugs and Crime (UNODC) on corruption measurement, and expressed its appreciation for the progress achieved in the implementation of the road map to improve the quality and availability of crime and criminal justice statistics at the national and international levels; (b) welcomed the partnership with the Conference of the States Parties to the United Nations Convention against Corruption; (c) welcomed the statistical framework for measuring corruption as a statistically robust framework to measure the phenomenon of corruption; (d) acknowledged the ambitious nature of the framework and the current limited ability of countries to fully implement it due to its wide range of indicators and data sources and the high level of coordination needed among national statistical offices and several governmental institutions; (e) encouraged UNODC to provide technical support to implement the framework, as necessary and subject to the availability of resources, and invited national statistical offices to take an active role and collaborate with other relevant national institutions, civil society and academia in the implementation of the statistical framework for measuring corruption; (f) requested UNODC to report on progress made in the implementation of the framework to the Commission under the agenda item on crime and criminal justice statistics;
- (g) After the review by the United Nations Statistical Commission, UNODC conducted a final review with national experts appointed by Member States on 6–8 November. 120 experts participated from anti-corruption agencies, national statistical offices, and criminal justice institutions.

# III. Objective of the Statistical Framework to measure corruption

12. The main objective of the comprehensive statistical framework to measure corruption is to provide guidance for national governments to develop national information systems able to detect the presence, measure the magnitude and monitor trends of the different forms of corruption, guided by the United Nations Convention against Corruption. The framework provides a list of indicators as well as guidance on how to analyse the indicators together and on how to collect the needed data. The ultimate goal of the statistical framework is to contribute to the efforts of Member States to build scientific evidence that can underpin the design, implementation, monitoring, and assessment of anti-corruption policies.

- 13. The Statistical Framework is meant to be used at national level to support countries to develop national statistical systems to measure corruption. Indicators that cut across the different dimensions of corruption can provide sound evidence to address corruption. The framework is comprehensive and includes different types of indicators (direct and indirect indicators).
- 14. The Statistical Framework does not intend to replace or substitute the Mechanism for the Review of Implementation of UNCAC. To the contrary, the indicators of the Statistical Framework may contribute to have a statistical perspective to the findings of the Mechanism. If a Member State collects data and measures different aspects of corruption or has developed a national statistical system for its measurement based on this statistical framework, the indicators produced may be used to inform the Implementation Review Mechanism and contribute to the assessment of the effectiveness of anti-corruption efforts.
- 15. The Statistical Framework is intended purely for the domestic use of States as a tool to support States' adoption of knowledge-based anti-corruption measures. It does not aim to create any sort of ranking or compare levels of corruption among States and it will not be used as a tool by the United Nations to assess the implementation of the United Nations Convention against Corruption.

#### IV. Challenges in measuring corruption

- 16. Corruption is a complex phenomenon that is difficult to define as it takes many forms and affects all sectors of society. The first challenge to measure it is to clearly define what should be understood by the word corruption, as well as to clearly define conceptual and analytical blocks that can be useful to capture its dimension and impacts across society.
- 17. Considering the nature of corruption, as well as the different legal systems and cultural contexts across the globe, a single definition of corruption is inadequate to measure it in a comprehensive way. The United Nations Convention against Corruption lists a set of behaviours that should be criminalized as offences of corruption and related offences, as well as measures to prevent and counter it. These offences and their respective definitions were commonly agreed by Member States and provide a solid base for guiding methodological work and for developing standardized indicators that can measure behaviours that are acknowledged worldwide as constituting or being related to corruption by public and private actors.
- 18. An additional challenge in measuring corruption is that detecting corrupt behaviours is more difficult than detecting other types of crimes. This is due, inter alia, to the secretive and sometimes complex nature of the offence, the absence (for some offences) of an immediate victim that may be willing to report, fear of retaliation by whistle-blowers, as well as limited capacity in some jurisdictions to investigate and prosecute it. The dark figure of corruption the part of corruption that does not come to the attention of authorities and is not recorded is arguably higher than most other forms of crime because those who engage in, experience, witness, or identify different types of corruption are less likely to report it to competent authorities than other crimes, due to, e.g. fear of retaliation, or even co-responsibility or direct benefit from corrupt behaviour.
- 19. International organizations have made attempts to measure corruption by producing information based on perception-based indicators. Indices such as the World Bank's Control of Corruption Indicator or the yearly Transparency International's Corruption Perceptions Index identify perceptions and drivers of corruption and raise awareness of the negative effects that corruption has on sustainable development. However, they have important limitations as they do not provide sound information on the direct occurrence of corruption and on the different types of corruption, the sectors, institutions, or procedures that may be more vulnerable to corruption.

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20. Despite the widely recognized limitations of perception-based measures, national systems to monitor corruption are often based on perception surveys, particularly among the general population. Most national systems still lack output measurements that describe the direct experience of corruption among persons that use public services, public officials and professionals within the private sector.

#### V. Conceptual statistical framework to measure corruption

- 21. The approach considers the complexity of corruption by looking at the different dimensions of corruption together with elements that can describe it. The Framework is constructed through a matrix with two dimensions: types of corruption (based on the United Nations Convention against Corruption) and type of measurement: perception, output/direct measures (experience of corruption), and indirect measures (risk and response). The framework matrix describes the two dimensions with corruption types in rows and measurement types in column.
- 22. Direct/output measures that describe the whole size and direct experience of corruption are best suited to measure levels of corruption and monitor trends because they capture the dark figure of corruption. Alone, these measures could serve as the core of corruption measurement, but they are not available for all types of corruption, and they require substantial resources to be embedded in national statistical and anti-corruption systems. While perception is not an ideal measure, it is included in the framework to indirectly measure corruption and as a form of transitional indicator that countries may use until direct measures are fully operational.
- 23. The types of corruption considered in the framework are based on the United Nations Convention against Corruption, and include the following concepts:
  - (a) Criminal offences under UNCAC;
  - a.1 Bribery of national public officials;
  - a.2 Embezzlement, misappropriation, or other diversion of property by a public official;
  - a.3 Money-laundering;
  - a.4 Illicit enrichment;
  - a.5 Abuse of functions;
  - (b) Preventive measures
  - b.1 Public hiring based on merit;
  - b.2 Independence and integrity of the judiciary;
  - b.3 Conflict of interest;
  - b.4 Management of public finances;
  - b.5 Public procurement;
  - b.6 Candidature for and election to public office;
  - b.7 Preventive measures for the private sector;
  - b.8 Preventive measures for the State-owned enterprises;
  - b.9 Training programmes;
  - (c) Enabling environment to report and address corruption;
  - c.1 Resources allocated to fight corruption;
  - c.2 Public reporting and access to information;
  - c.3 Protection of reporting persons.

# VI. Statistical framework to measure the different elements and dimensions of corruption.

- 24. The statistical framework recognizes the multi-faceted complexity of corruption by incorporating a multiplicity of sources that can include, inter alia, administrative records related to public finances and other procedures within public administration (such as public procurement records, asset declaration records, audit records, access to information records, etc.), household and business sample surveys on corruption, other sample surveys, including surveys of public services, expert-based interviews, anonymized records on individual corruption offences, anonymized court casefiles and whistle-blowing data, and administrative records derived from the criminal justice system and civil procedures at all stages of their corresponding processes.
- 25. The use of the framework requires a cross-sectoral and inter-institutional approach. Given the varied array of indicators and data sources included in the framework, its implementation requires the effective collaboration of multiple relevant stakeholders, who might already have the necessary data to build the proposed indicators, and who might just need methodological guidance to produce standardized and reliable statistics. Another important aspect of the framework is that it recognizes the necessity to incorporate the gender perspective into corruption measurement. Where possible, the framework promotes a nuanced analysis of the gender perspective that goes beyond the sex-disaggregation of the data (see below).
- 26. The statistical framework to measure corruption is presented in a matrix format to list indicators that relate to different forms of corruption as listed in part V and to distinguish between direct or indirect measures.
- 27. Direct measures are about the prevalence of specific types of corruption, particularly bribery. These indicators can typically be produced through population and business surveys, and they are robust, accurate and representative if statistical designs of the surveys are representative of the whole population. The challenge in the implementation of these surveys is that they are usually expensive and not always easy and sustainable to conduct repeatedly. Measuring corruption directly is often not possible due to the context and the nature of the sector. For example, if a sector is by its nature hidden from the public (like financial transactions, defence or areas involving privacy) direct measurement through a survey would not help to reveal the true scale of corruption because the public would have no direct experience to report.
- 28. Indirect measures: Due to the elusive nature of corruption and the challenge to collect data to measure it directly, indirect measures are included in the framework: while not measuring corruption per se, they can measure elements that may enable or deter corruption. The following indirect measures are considered:
  - Perception indicators. The measurement of the perception of corruption may include a broad range of attitudes and beliefs (for example regarding conflict of interest, abuse of power, embezzlement of public funds, etc.). Perception indicators may be influenced by a broad range of subjective factors that may not be directly linked to the incidence of corruption, such as culture, mass communication, and values. Therefore, perception-based measures are not suitable to monitor corruption levels and trends. Measuring perception of corruption together with indicators on direct experience of corruption can however provide an understanding of the gap between the perception and the corruption experienced by the surveyed populations as well as their levels of trust in government institutions.
  - Risk indicators. These measures provide information on possible existing or non-existing infrastructures and procedures that increase or decrease the risk of corruption occurring, rather than the occurrence of corruption itself. They are useful to map the different types of corruption and to understand the context in which these occur. The risk depends on the capacity of a State to prevent public officials, private sector entities and individuals from committing corruption.

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Where this capacity is low, corruption risk is high. Risk indicators measure the context that can enable corruption. Measuring opportunities or risks (circumstances that enable corruption) and constraints (circumstances that deter corruption) are also important for policymakers to identify risks as well as best practices for addressing them. A State with moderate to low constraints may still manage to control corruption if opportunities remain low. The opportunities most discussed in literature are administrative discretion resulting from lack of transparency and from red tape, on one hand, and the material opportunities, like natural resources, lack of transparency in public expenditure, on the other hand.

- Response indicators. As risk varies across societies (for instance, some countries have resources concentrated in few institutions or lower oversight in certain sectors, which provide higher opportunities for corruption), so does the State response. The response indicators are also indirect measures because they do not measure the occurrence of corruption, but how the State responds to it through legislative initiatives (classified in the framework as de jure), and criminal justice actions or other actions that target corruption perpetrators (classified in the framework as de facto response). Trends in response indicators measure a mix of trends in the capacity and political will to combat corruption and corruption itself, so they are labelled as indirect rather than direct measures because they don't clearly inform on the level of corruption. The de jure category can be further quantified using a benchmark (comprehensiveness of conflict-of-interest regulation, for instance) and the measurement of each country against it. The de jure and the de facto are separated because the evidence shows that important implementation gaps exist, and the countries with the most comprehensive regulation are not necessarily the least corrupt or the ones that improve the most.
- 29. Each indicator included in the framework is not to be used in isolation. The matrix format aims at describing each type of corruption in a combination of indicators as alone, each indicator may give partial or biased information. For example, a high level of convictions for corruption may mean a high level of corruption or a high level of State response to corruption. Considering this indicator in combination with indicators on the level of bribery experience by citizens gives a complete picture: high bribery levels with low conviction rates suggest a high level of corruption with a low state response while low a level of bribery with a high level of convictions indicates a low incidence of corruption with a high level of state response. The matrix can be used by columns, by row, or a combination of both.
  - Columns as analytical categories. Reading the matrix by column captures the analytic building blocks that describe corruption, the factors that enable it and the capacity to deter it. They provide the space to integrate different types of measurement (direct, indirect), while also monitoring the relevant risks based on enabling and mitigating circumstances for corruption, i.e. the opportunities and constraints, as well as the official legal and law enforcement response. The columns related to Risks and Response describe some specific elements of the preventive anti-corruption policies and practices mentioned in chapter II of UNCAC.
  - Rows as analytical categories. Rows in the matrix use selected offences of corruption that the Convention lists, thus allowing different forms of corruption to be accommodated complementarily into the same framework. One feature or manifestation or type of corruption, say, bribery, is thus monitored by perception, direct measurements and indirect indicators, the latter including also measures for enabling and mitigating context, for legal response and for de facto response. A further implementation gap can be calculated between the de jure response and the de facto one. This allows for a highly adaptable framework that can also be replicated at the sub-national level or for different sectors. When duly filled in, the matrix will provide, in one glance, a better picture of the prevalence of a specific type of corruption (through measurements), as well as an overview of the disabling and enabling circumstances.

30. The ensemble of the framework indicators and enabling and disabling factors for corruption can be measured at national, subnational and sector level, as each sector adds its own specificity and risks. However, the national context and legal framework remains present in each and every sector, as it is the national level which shapes the legal and policy formulation. Differences may be found at geographical level, e.g. types of corruption or corruption risks may vary between cities, and sector.

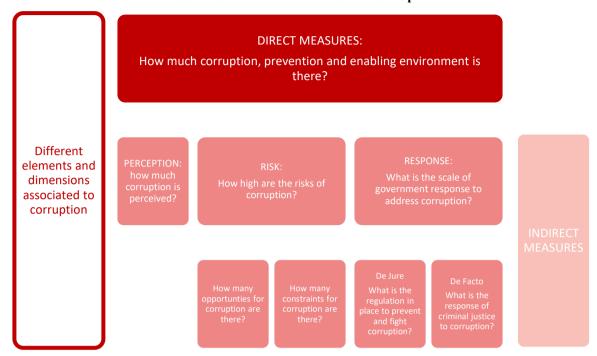
#### VII. The gender dimension in measuring corruption

- 31. The relationship between corruption and gender has increasingly been explored since the early days of the millennium. Initial research looked into the impact of women's political participation on the prevalence of corruption and found that countries with higher representation of women in public administration and in the labour market show lower levels of corruption. However, since then, findings indicate that women are not necessarily less prone to corruption but have less agency and access to positions of decision-making and power where opportunities of corruption are generally more present. A quarter of a century later, anti-corruption and gender equality measures are considered to be mutually reinforcing, as diversity tends to act as a corruption prevention measure as it can break up collusive networks. Bringing a gender perspective in corruption measurement is therefore important.
- 32. This Statistical framework mainstreams the gender dimension across all indicators where this is relevant together with other demographic and social characteristics such as age and ethnicity that can help to better understand subpopulation groups that may be more vulnerable to corruption and require specific policy responses.

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Figure 1

Dimensions of the statistical framework to measure corruption



### Annex 1

## **Statistical Framework to measure corruption**

## Components of the statistical framework to measure corruption $^{2}$

a. CRIMINAL OFFENCES UNDER <sup>3</sup> UNCAC									
ELEMENTS/	DIRECT MEASURES	INDIRECT MEASURES							
DIMENSIONS		PERCEPTION		RISK	RESP	RESPONSE			
			OPPORTUNITIES (Circumstances that enable corruption)	CONSTRAINTS (Circumstances that may deter corruption)	DE JURE (Regulation)	DE FACTO (Implementation)			
a.1 Bribery of national public officials <sup>4</sup> (UNCAC Art. 15)	a.1.1 Prevalence of bribery in dealings with public officials <sup>5</sup> among the population Proportion of persons who had at least one contact with a public official and who paid a bribe (gave a public official money, a gift or counter favour) to a public official or were asked for a bribe by those public officials, during the previous 12 months <sup>6</sup> Disaggregated by function of public official, sex of the person and the public official.  a.1.2 Prevalence of bribery in dealings with public officials among businesses	a.1.4 Perception of corruption in the public sector <sup>7</sup> Proportion of persons who perceive that the public sector is corrupt <sup>8</sup> Disaggregated by age, sex and by government branches (e.g. executive, legislative and judiciary) and also by government level (e.g. national, and local) and sector	N/A	a.1.5 E-Government9 coverage Proportion of persons who engaged in at least one public service delivery and who did so using a digital platform. Disaggregated by sex, age and type of procedure.  a.1.6 Reporting bribery in dealings with public officials among the population/business Proportion of people/business who reported the case to competent authorities in the last 12 months.	a.1.7 Criminalization of bribery Comprehensive criminalization of bribery or related conduct in the national legislation as per Article 15 of UNCAC a.1.8 Comprehensive definition of public official Are all public officials covered by national legislation, in line with Article 2 of UNCAC	a.1.9 Bribery detection Total number of actual or suspected bribes brought to the attention of relevant authorities in the last 12 months.  a.1.10 Bribery investigation 10 Total number of persons under criminal investigation for bribery recorded in a given year divided by the total population in the same year, multiplied by 100,000 disaggregated by sex.  a.1.11 Bribery prosecution 11 Total number of persons prosecuted for bribery recorded in a given year divided by the total population in the same year, multiplied by 100,000 disaggregated by sex 100,000 disaggregated by sex			

	Proportion of businesses who had at least one contact with a public official and who paid a bribe to a public official or were asked for a bribe (gave a public official money, a gift or counter favour) by those public officials, during the previous 12 months.  a.1.3 Total monetary value (US dollars) of bribes paid by all people during the previous 12 months. Disaggregated by public official function					a.1.12 Bribery conviction <sup>12</sup> Total number of persons convicted for bribery recorded in a given year divided by the total population in the same year, multiplied by 100,000. Disaggregated by sex. a.1.13 Assets recovered from bribery Total amount of assets recovered <sup>13</sup> from bribery convictions  a.1.14 Total number of administrative sanctions (such as disciplinary measures for public officials or debarment of companies) recorded in a given year disaggregated by sex.
a.2 Embezzlement, 14 misappropriation, or diversion 15 of property or public funds (UNCAC art. 17)	N/A	N/A	a.2.1 Discretional allocation Proportion of total government budget that can be allocated outside the formal budget approval process	a.2.2 Misused public funds identified Monetary value of irregularities ruled by the Supreme Audit Institution as a share of the total audited public budget  a.2.3 Frequency of audits Number of planned and ad hoc audits conducted in the last 12 months	a.2.4 Criminalization of embezzlement, misappropriation or diversion of property or public funds Criminalization of embezzlement, misappropriation or diversion of property or public funds or related conduct in the national legislation as per Articles 17 and 22 of UNCAC  a.2.5 Regulations on management of resources Regulatory framework with a clear separation of duties and responsibilities	a.2.6 Embezzlement, misappropriation, or diversion investigation Total number of persons under investigation for engaging in embezzlement, misappropriation, or diversion recorded in a given year divided by the total population in the same year, multiplied by 100,000 disaggregated by sex.  a.2.7 Embezzlement, misappropriation, or diversion prosecution Total number of persons prosecuted for

mbezzlement, misappropriation, or diversion convicted (ragging in embezzlement), misappropriation, or diversion conviction Rate of persons convicted (ragging in embezzlement), misappropriation, or diversion recorded in a green year divided by the total population in the same year, multiplied by 100,000 disaggregated by sex.  a.2.8 Embezzlement, misappropriation, or diversion convicted (ragging in embezzlement), misappropriation, or diversion recorded in a green year divided by the total population in the same year, multiplied by 100,000 disaggregated by sex.  a.2.9 Assets recovered from embezzlement, misappropriation, or diversion on ordinamount of assets recovered from embezzlement, misappropriation, or diversion convictions and diversion recovered from embezzlement, misappropriation, or diversion convictions and diversion recovered from embezzlement, misappropriation, or diversion convictions and diversion recovered from embezzlement, misappropriation, or diversion convictions and diversion recovered from embezzlement, misappropriation, or diversion convictions and diversion recovered from embezzlement, misappropriation, or diversion convictions and diversion recovered from embezzlement, misappropriation, or diversion convictions and diversion recovered from embezzlement, misappropriation, or diversion convictions and diversion recovered from embezzlement, misappropriation, or diversion convictions and diversion convictions and diversion convictions and diversion recovered from embezzlement, misappropriation, or diversion convictions and diversion recovered from embezzlement, misappropriation, or diversion convictions and diversion recovered from embezzlement, misappropriation, or diversion convictions and diversion recovered from embezzlement, misappropriation, or diversion convictions and diversion convicti		T	T		1	,
a.3 Money-  a.3.1 Perception of corruption in the financial system corruption of corruption in the financial system corruption of financial system corruption of financial system corruption in the financial system corruption of gaps that have k2.3)  resources    Proportion of pays that have considered in source and size of persons convicted on against considering corruption in the financial system corruption of gaps that have k2.3)    Proportion of persons   N/A can describe the consideration of predicate offences in the anticinal legislation of suggisted supportion of caps that have can addressed into the minimal legislation of suggisted supportion of caps that have can addressed since the legislation of registered by the registered by the considerable						
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given year divided by the total population in the same year, multiplied by 100,000by sex.  a.2.8 Embezzlement, misappropriation, or diversion conviction Rate of persons convicted engaging in embezzlement, misappropriation, or diversion recorded in a given year divided by the total population in the same year, multiplied by 100,000 disaggregated by sex.  a.2.9 Assets recovered from embezzlement, misappropriation, or diversion Total amount of assets recovered from embezzlement, misappropriation, or diversion and diversion on total amount of assets recovered from embezzlement, misappropriation, or diversion convictions  a.2.10 Total number of administrative sametions for embezzlement, misappropriation, or diversion convictions of the diministrative sametions for embezzlement, misappropriation, or diversion convictions or converted in a given year disaggregated by sex.  a.3.1 Perception of corruption in the financial system when the diministrative sametions for embezzlement, misappropriation, or diversion recorded in a given year disaggregated by sex.  a.3.5 Criminalization of morey-laundering and predicate offences in the national legislation sumber of suspicious transactions Number of gaps that have dead of the predicate offences in the national legislation or registered by the					resources	diversion recorded in a
a.3 Money- laundering (INCA 2 ats. 14  Base 1   Corruption of corruption in the financial system corruption because of the same year, multiplied by 100,000 disaggregated by sex.  a.2.9 Assets recovered from embezzlement, misappropriation, or diversion convictions  Total amount of assets recovered from embezzlement, misappropriation, or diversion convictions  a.2.10 Total number of administrative sanctions for embezzlement, misappropriation, or diversion recorded in a given year disaggregated by sex.  a.3.4 Money-laundering and product of flenees in the money-laundering and product of flenees in the money-laundering and product of flenees in the manufaction of suppicious transactions varieties of the mational legislation or suppicious transactions or registered by the mation and product of flenees in the mational legislation or registered by the mation and product of flenees in the same year, misappropriation, or diversion recorded in a given year disaggregated by sex.						
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a.3 Money- laundering (UNCAC arts. 14 & 23) Proportion of persons  a.3.1 Perception of corruption in the financial system (CNCAC arts. 14 & 23) Proportion of persons  a.3.2 Addressing risk gaps N/A  a.3.2 Addressing risk gaps N/A  a.3.3 Addressing risk gaps N/A  a.3.5 Criminalization of agiven year disaggregated by sex.  a.3.5 Criminalization of administrative sanctions for embezzlement, misappropriation, or diversion eroreded in a given year disaggregated by sex.  a.3.5 Criminalization of administrative sanctions for embezzlement, misappropriation, or diversion recorded in a given year disaggregated by sex.  a.3.1 Perception of corruption in the financial system COUNCAC arts. 14 COUNCAC Arts.						205 1 1
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a.3 Money-  a.3 Mo						diversion recorded in a
a.3 Money- laundering (INCAC arts. 14 & 2.3)  Assets recovered from embezzlement, misappropriation, or diversion convictions  a.3.1 Perception of corruption in the financial system Proportion of persons    Assets recovered from embezzlement, misappropriation, or diversion convictions						
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(UNCAC arts. 14 & financial system Proportion of persons   Number of gaps that have been addressed since the   Proportion of persons   Number of gaps that have in the national legislation   Suspicious transactions   registered by the			1N/A			
& 23) Proportion of persons been addressed since the in the national legislation registered by the						
who perceive that the   last evaluation by   as per Article 14	& 23)					registered by the
		who perceive that the		last evaluation by	as per Article 14	

financial system is	international peer review		financial intelligence unit
corrupt.	body or since national risk	a.3.6 Beneficial	in a calendar year
Disaggregated by	assessment.	ownership transparency	
banking system, real		Access by financial	a.3.11 Money-
estate, customs	a.3.3 Supervision on AML	institutions to accurate	laundering
	regulatory framework	and up-to-date	investigation
	Number of supervisory	information on the	Total number of persons
	activities conducted	ultimate beneficial owner	under investigation for
	regarding institutions		engaging in money-
	obliged under AML	a.3.7	laundering recorded in a
	framework.	Regulation on	given year divided by the
		anonymous cash	total population in the
	a.3.4 Freezing	transactions	same year, multiplied by
	transactions		100,000 disaggregated
	Number of transactions	a.3.8 Regulation on	by sex.
	frozen	virtual assets	- ,
		Virtual asset service	a.3.12 Money-
		providers are licensed,	laundering
		registered and subject and	investigation
		supervision	Total number of legal
		Sup of Albreit	persons under
		a.3.9	investigation for
		Information sharing	engaging in money-
		mechanisms	laundering
		Existing of information	laundering
		sharing mechanisms to	a.3.13 Money-
		exchange information	laundering prosecution
		across relevant	Total number of persons
		institutions	prosecuted for money-
		mstrutions	laundering recorded in a
			given year divided by the
			total population in the
			same year, multiplied by
			100,000 by sex.
			100,000 by sex.
			a.3.14 Money-
			laundering conviction
			Rate of persons
			convicted engaging in
			money-laundering
			recorded in a given year
			divided by the total
			population in the same
			year, multiplied by

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						100,000 disaggregated by sex.  a.3.15 Money-laundering sanctions  Number of legal entities sanctioned for engaging in money-laundering recorded in a given year  a.3.16 Assets recovered from money-laundering  Total amount of assets recovered from money-laundering convictions
a.4 Illicit enrichment <sup>17</sup> (UNCAC art. 20)	a.4.1 Income declaration Proportion of public officials whose assets cannot be explained 18	N/A	N/A	a.4.2 Existence of a control body to monitor, validate and enforce disclosures of public officials.  a.4.3 Asset and interest disclosure of public officials  Existence of accessible and up-to-date registries on bank accounts, and expensive assets (including real estate and vehicles)	a.4.4 Financial disclosure regime Existence of regulation on wealth disclosure for public officials (including real state and vehicles)	a.4.5 Illicit enrichment inquiries Total number of inquiries by control bodies regarding public officials potentially engaging in illicit enrichment  a.4.6 Illicit enrichment investigation Total number of persons under investigation for engaging in illicit enrichment recorded in a given year divided by the total population in the same year, multiplied by 100,000 disaggregated by sex.  a.4.7 Illicit enrichment prosecution
						Total number of persons prosecuted for Illicit enrichment recorded in a given year divided by the total population in the same year, multiplied by 100,000.

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						a.5.6 Abuse of functions conviction Total number of persons convicted for abuse of functions recorded in a given year divided by the total population in the same year, multiplied by 100,000 disaggregated by sex.  a.5.7 Assets recovered from abuse of functions Total amount of assets recovered from abuse of functions a.5.8 Total number of administrative sanctions for abuse of functions recorded in a given year disaggregated by sex.
b. PREVENTIVE N	MEASURES					
ELEMENTS/	DIRECT			INDIRECT MEASU	JRES	
DIMENSIONS	MEASURES	PERCEPTION		RISK	RESPON	
			OPPORTUNITIES	CONSTRAINTS	DE JURE	DE FACTO
			(Circumstances that	(Circumstances that may deter	(Regulation)	(Implementation)
b.1 Public hiring	b.1.1 Open	b.1.3 Use of	enable corruption) b.1.4 Non-	b.1.5 Existence of a	b.1.7 Public service <sup>20</sup> regime	b.1.9 Irregular hiring
based on merit	recruitment	personal	competitive	complaint mechanism for	Existence of laws and	processes.
(UNCAC	Proportion of public	connections to	recruitment	rejected candidates.	guidelines for merit-based	Number of public sector
Art 7.1a, 7.2)	sector employees	obtain public	Proportion of public		recruitment in the public sector	appointments reverted
	appointed without an	employment	recruitments for	b.1.6 Positions vulnerable to	based on pre-set criteria	due to irregularities in
	open and	Percentage of	public sector	corruption		the hiring process per
	competitive	public officials	positions with just	Number of recruitments of	b.1.8 Transparency in	1,000 recruitments in the
	recruitment process	that perceive	one candidate	positions vulnerable to	recruitment procedures.	last 12 months

	in the past 12 months  b.1.2  Number of complaints to appeal mechanisms regarding recruitment in the last 12 months	that public officials influence the hiring of friends or relatives in the public sector		corruption that followed a risk assessment criterion in the last 12 months	Publicly available procedures around hiring, promotion, retirement and dismissal, as well as salary scales	
b.2 Independence and integrity <sup>21</sup> of the judiciary (UNCAC Art. 11:1)	b.2.1 Judicial ethics <sup>22</sup> Number of admonishments for magistrates on ethical grounds in the past 12 months  b.2.2 Number of successful motions against a judge's refusal to recuse from a case in the last 12 months	b.2.3 Perception of corruption in the judiciary Proportion of persons who perceive that the judiciary is corrupt.  b.2.4 Perception of corruption in public prosecution offices Proportion of persons who perceive that prosecutors are corrupt	N/A	b.2.5 Transparency Proportion of court proceedings that are public in the past 12 months  b.2.6 Randomization Proportion of case files that were randomly assigned in the past 12 months  b.2.7 Mandatory training Percentage of judges and prosecutors that have received training on ethics & integrity in relation of the total numbers of public officials in the last 12 months	b.2.8 Institutional reporting Existence of annual public report on integrity problems in the judiciary	b.2.9 Ethical and integrity-related dismissal Proportion of judges and prosecutors dismissed for corruption offences or integrity breaches  b.2.10 Number of investigations of judges and prosecutors for corruption offences in the last 12 years  b.2.11 Number of prosecutions of judges and prosecutors for corruption offences in the last 12 years  b.2.12 Number of convictions of judges and prosecutors for corruption offences in the last 12 years
b.3 Conflict of interest (UNCAC art. 7)	b.3.1 Numbers of detected conflicts of interests that were not declared by public officials	N/A	N/A	b.3.2 Control body to monitor and manage COI disclosures.  b.3.3 Asset and conflict of interest disclosure regimes in place	b.3.5 Existence of COI regulation (including clear guidance on what and how to report COI and the consequences)  b.3.6 Existence of lobbying regulation including clear	b.3.7 Share of public officials sanctioned for not disclosing COI in the previous year according to national legislation.

				b.3.4 Employment cooling off periods in place	guidance on what, how to report lobbying activities	
b.4 Management of public finances (UNCAC art. 9)	N/A	N/A	N/A	b.4.1 Accessibility of budgetary information Percentage of total government budget not subject to public disclosure due to confidentiality b.4.2 Frequency of audits Number of planned and ad hoc audits conducted on public expenditures in the last 12 months b.4.3 Public participation in budgeting process. Existence of mechanisms to foster participation of citizens in budgetary processes	b.4.4 Comprehensiveness of budget disclosure requirements. The extent to which national laws, regulations, policies, and guidelines provide a basis for collecting and publishing data on public finances.  b.4.5 Bottom-up approach in budgeting process. Existence of mechanisms to foster participation of authorities and their administrative units in the budgetary processes	b.4.6 Sanctions <sup>23</sup> against public officials for financial misconduct <sup>24</sup> . Number of public officials and civil servants fined, sanctioned, or imprisoned for financial mismanagement
b.5 Public Procurement (UNCAC art. 9)	b.5.1 Percentage of public contracts awarded without competition (without another bidder) in numbers and % volume total.	N/A	N/A	b.5.2 Percentage of public tenders for which information was published (open call/invitation, selection criteria, selection process, award information, appeal process).  b.5.3 Existence of an effective remedy for competitors in biding processes  b.5.4 Blacklist and/or whitelist of suppliers in place Systems in place to pre-vet suppliers that participate in tenders and/or to keep track of suppliers barred from tendering	b.5.5 Compliance of public procurement regulation with UNCAC article 9.  b.5.6 Rules on public procurement in times of crisis/emergencies Exceptions from usual procedures for emergency situations	b.5.7 Ratio of criminal convictions <sup>25</sup> related to irregularities in procurement processes.  b.5.8 Number of administrative sanctions against companies for participating in irregular procurement, e.g. debarment

b.6 Candidature for and election to public office (UNCAC art 7.2 and 7.3)  b.7 Preventive measures for the private sector	b.6.1 Total campaign spending per candidate vs. total campaign funds allocated per candidate.  b.6.2 Total campaign spending per political party vs. total campaign funds allocated per political party.  b.6.3 Percentage of population who experienced vote buying during the past election	b.6.4 Percentage of citizens who perceived corruption in the processes of elections to public office  b.7.1 Perception of corruption in the private sector	b.6.5 Anonymous donations Percentage of anonymous donations to political campaigns in relation to the total campaign funds	b.6.6 Existence of an autonomous electoral body  b.6.7 Existence of regulatory body to monitor financing of political campaigns and electoral processes  b.7.2 Proportion of medium and large private enterprises with a compliance/integrity unit or regime <sup>27</sup>	b.6.8 Regulatory measures that sanction acts of corruption in elections  b.6.9 Regulatory measures on transparent and timely political parties financing  b.7.4 Existence of legislation/regulation or guidance regarding corporate compliance	b.6.10 Percentage of political parties who were sanctioned for failing to disclose required information on campaign public financing  b.6.11 Percentage of candidates who were sanctioned for failing to disclose required information on campaign public financing  b.7.7 Number of sanctions or measures imposed28 because of investigation or auditing process where
		Proportion of persons who perceive that the private sector is corrupt <sup>26</sup>		b.7.3 Existence of check and balances such as policies and processes aimed at detecting and preventing corruption	b.7.5 Regulatory framework regarding the involvement of intermediaries in money-laundering b.7.6 Restrictions on professional activities of former public officials (as per article 12)	b.7.8 Number of dismissals because of investigation or auditing process where irregularities were found. b.7.9 Number of reports to law enforcement authorities because of irregularities found.
b.8 Preventive measures for the state-owned enterprises		b.8.1 Perception of corruption in State-owned enterprises Proportion of persons who perceive those		b.8.2 Audits  Number of internal and external audits performed in processes vulnerable to corruption	b.8.3 Existence of a comprehensive regulatory framework on finance, funding, operations and oversight b.8.4 Disclosure and transparency requirements as	

		State-owned enterprises (public companies such as electricity, oil, tele- communications) are corrupt	per the OECD Guidelines on Corporate Governance of State-Owned Enterprises	
b.9 Training programmes (UNCAC art. 7)	b.9.1 Proportion of public officials that completed anti- corruption training programmes		b.9.2 Existence of compulsory anti-corruption/training education for public officials	

c. ENABLING ENVIRONMENT TO REPORT AND ADDRESS CORRUPTION								
ELEMENTS	DIRECT			INDIRECT MEASU	JRES			
/DIMENSIONS	MEASURES	PERCEPTION		RISK	RESPON	SE		
			OPPORTUNITIES	CONSTRAINTS	DE JURE	DE FACTO		
			(Circumstances that	(Circumstances that may deter	(Regulation)	(Implementation)		
			enable corruption)	corruption)				
c.1 Resources	c.1.1 Percentage of	N/A	N/A	N/A	c.1.2	c.1.4 Percentage of		
allocated to fight	funds in the annual				Existence of adequate legal	filled positions divided		
corruption	budget allocated for				framework ensuring regular	by envisaged positions		
	specialized				funding for specialized bodies	in specialized bodies to		
	body/bodies to fight				to fight corruption	fight corruption x 100		
	corruption							
					c.1.3 Existence of a			
					body/bodies focused on the			
					fight against corruption with the			
					necessary independence			
c.2 Public	c.2.1 Access to		c.2.2 Existence of	c.2.4 Existence of a	c.2.7 Regulatory framework	c.2.9 Proactive		
reporting and	Information		summary	regulatory body responsible	in place on access to	publication of		
access to	Requests		proceedings	for addressing complaints	information to ensure public	information on risks of		
information	Proportion of		Percentage of laws		access to information and	corruption		
(UNCAC art. 10)	requests for access		that were adopted	c.2.5 Civil Society Activities	protect fundamental freedoms			
	to information that		through summary	Number of activities by civil				
	were denied		proceedings in	society organization regarding	c.2.8 Appeal mechanism			
			relation to the total	preventing & tackling	Existence of an appeal			
			number of laws	corruption	mechanism for requests not			
			adopted in the last 12	- 2 C M - 4:-	being granted			
			months	c.2.6 Media				

			c.2.3 Exemptions Number of exemptions allow the withholding of certain categories of information.	Number of media reports regarding potential corruption cases		
c.3 Protection of reporting persons (UNCAC art. 33)	c.3.1 Whistle-blower <sup>29</sup> reporting Number of proceedings opened due to whistle- blower reporting. Disaggregated by sex of the reporting person, sex of the alleged perpetrator and type of crime/conduct	c.3.2 Proportion of public officials who would not report for fear of retaliation	N/A	c.3.3 Existence of internal and external reporting channels	c.3.4 Mechanisms for protecting whistle-blowers Number of mechanisms against potential retaliation or intimidation for whistle-blowers who report corruption.	c.3.5 Number of reports received c.3.6 Number of reports addressed c.5.7 Number of whistle-blowers that have received protection

<sup>&</sup>lt;sup>1</sup> Indicator 16.5.1 Proportion of persons who had at least one contact with a public official and who paid a bribe to a public official, or were asked for a bribe by those public officials, during the previous 12 months and indicator 16.5.2 Proportion of businesses that had at least one contact with a public official and that paid a bribe to a public official, or were asked for a bribe by those public officials during the previous 12 months. See Global SDG Indicator Framework adopted by the General Assembly in A/RES/71/313 available at: SDG Indicators — SDG Indicators (un.org).

<sup>&</sup>lt;sup>2</sup> All definitions presented in the framework are for statistical purposes, they are not legal definitions.

<sup>&</sup>lt;sup>3</sup> Criminalization: is an act or determination of a ruler about certain acts which by the society or members of the society considered as acts which can be penalized as a criminal act or making an act to become a criminal act and therefore can be penalized by the government by and on behalf of the government.

<sup>&</sup>lt;sup>4</sup> Bribery: the promise, offering or giving to a public official, directly or indirectly, of an undue advantage, for the official himself or herself or another person or entity, in order that the official act or refrain from acting in the exercise of his or her official duties. Or the solicitation or acceptance by a public official, directly or indirectly, of an undue advantage, for the official himself or herself or another person or entity, in order that the official act or refrain from acting in the exercise of his or her official duties. It can include public or foreign public officials.

<sup>&</sup>lt;sup>5</sup> Public official: (i) any person holding a legislative, executive, administrative or judicial office of a State party, whether appointed or elected, whether permanent or temporary, whether paid or unpaid, irrespective of that person's seniority; (ii) any other person who performs a public function, including for a public agency or public enterprise, or provides a public service, as defined in the domestic law of the State party and

- as applied in the pertinent area of law of that State party; (iii) any other person defined as a "public official" in the domestic law of a State party.
- <sup>6</sup> International standards to use population and business surveys to measure the experience of bribery by public officials can be found at: Microsoft Word CorruptionManual 2018-10-10 final printing-Clean for printshop final 18oct2018 (unodc.org).
- <sup>7</sup> Public Sector: Set of administrative bodies through which the State fulfills or enforces the policy and will expressed in the fundamental laws of the country. It includes all administrative bodies of the federal legislative, executive, and judicial branches and autonomous public agencies. It therefore includes the Central Sector and the Parastatal Sector, and all local levels.
- <sup>8</sup> This indicator is a better measure than the perception recorded among public officials because it overcomes the reporting bias of those who may be corrupted themselves or those who fear retaliation if they report corruption. International standards to use population and business surveys to measure the perception of bribery can be found at: Microsoft Word CorruptionManual\_2018-10-10\_final\_printing-Clean\_for printshop\_final\_18oct2018 (unodc.org).
- <sup>9</sup> E-government: It can be defined as the use of ICT by government agencies for the purpose of increasing and improving accessibility, effectiveness, and accountability. The principal goals of e-government should be efficient and improved service to customers, increased transparency, empowerment through access to information, efficient government purchasing and efficient administration.
- Investigation: investigation is understood as the gathering of evidence about the detected case of corruption, including information about its extent, nature, effects, and the parties involved, to decide whether and which measures need to be taken. Investigations may be carried out internally within the organization concerned or through law enforcement agencies or other external actors, such as anti-corruption agencies, the police, or prosecutors.
- 11 Prosecution: to bring legal action against for redress or punishment of a crime or violation of law.
- <sup>12</sup> Sentencing: The punishment the competent authority decides should be given to someone who has been convicted of a crime.
- <sup>13</sup> Asset recovery: the return of illicitly obtained goods and assets for the purpose of redressing the impact of corruption. For further reference on asset recovery, see the United Nations Convention against Corruption Chapter V.
- <sup>14</sup> Embezzlement: misappropriation or other diversion by a public official for his or her benefit or for the benefit of another person or entity, of any property, public or private funds or securities or any other thing of value entrusted to the public official by virtue of his or her position.
- <sup>15</sup> Diversion of public resources: the authorization, request, or performance of acts for the allocation or diversion of public resources, whether material, human or financial, without legal basis or contrary to the applicable rules.
- <sup>16</sup> Audit: a formal investigation of the accounts or financial situation of an organization or individual and a methodical examination and review. Audits can be internal, meaning they are performed by the organization itself; or external, meaning they are performed by an independent outside entity.
- <sup>17</sup> Statistical measure of Illicit enrichment: The significant increase in the assets of a public official with respect to his or her legitimate income that cannot be reasonably justified, nor is of legitimate origin.
- <sup>18</sup> This can be applied only in jurisdictions where there is a system for public officials to declare their income.
- <sup>19</sup> Abuse of functions: the performance of or failure to perform an act, in violation of laws, by a public official in the discharge of his or her functions, for the purpose of obtaining an undue advantage for himself or herself or for another person or entity.
- <sup>20</sup> Public service: comprises persons employed by public authorities at central, regional, and local levels and include both civil servants and public employees.
- <sup>21</sup> Integrity: behaviors and actions consistent with a series of moral or ethical standards and principles, adopted by individuals as well as institutions, which operate as a barrier against corruption and in favor of the Rule of Law. Strict adherence to a moral code, reflected in honesty, transparency, and complete harmony in what one thinks, says and does.
- <sup>22</sup> Ethics: the attempt to understand the nature of human values, of how we ought to live and of what constitutes the right conduct

- <sup>23</sup> Sanction: UNCAC Article 30 para. 1 provides that "each State Party shall make the commission of [corruption] offences [...] liable to sanctions that take into account the gravity of that offence." Moreover, The OSCE Handbook on Combating Corruption issues the following recommendation regarding sanctions: "The level of sentencing must take into account the gravity of the offence and be 'effective, proportionate and dissuasive'; the sanctions must address the natural and legal person and the range of sentencing options should include imprisonment, monetary and non-monetary penalties, confiscation, suspension, removal or disqualification from public office and debarment as well as disciplinary measures."
- <sup>24</sup> Misconduct: Contravention of the provisions of the law, which might be classified at least as: serious, non-serious.
- <sup>25</sup> Conviction: Adjudication of a criminal defendant's guilt.
- <sup>26</sup> Current survey tools measure perception of bribery in the private sector.
- <sup>27</sup> Compliance: procedures, systems or departments within public agencies or companies that ensure that all legal, operational, and financial activities comply with applicable laws, rules, norms, regulations, and standards.
- <sup>28</sup> Sanctions are intended to be effective, proportionate and dissuasive. These aim to improve performance and are financial and non-financial. Non-financial sanction may encompass private notices requiring abstaining from repetition of the observed conduct; a public notice for the same effect; order to take action; temporary ban to perform its functions; permanent ban from functions.
- <sup>29</sup> Whistle-blower: Person who reports in good faith and on reasonable grounds to the competent authorities any facts concerning offences established in accordance with the UNCAC.